## Local Government Basics: Understanding the Policy Levers in Municipal Government

Maureen Tobin, Davenport Institute Executive Director Matt Bronson, Grover Beach City Manager

PEPPERDINE SCHOOL OF PUBLIC POLICY



# **Road Map**



- 1. Introduction
- 2. California Government Structure
- 3. Government Responsibilities

#### **Break**

- Forms of Local Government
- Roles of Staff and Elected Officials
- 3. Importance of Community-Based Organizations
- 4. Where to Go and Who to Ask

## In the chat, type one word that comes to mind when you hear "government"



### Introduction

Government(s) in California

#### **Overview of California**



58 Counties



482 Incorporated Cities





121 Charter Cities (authority over municipal affairs)



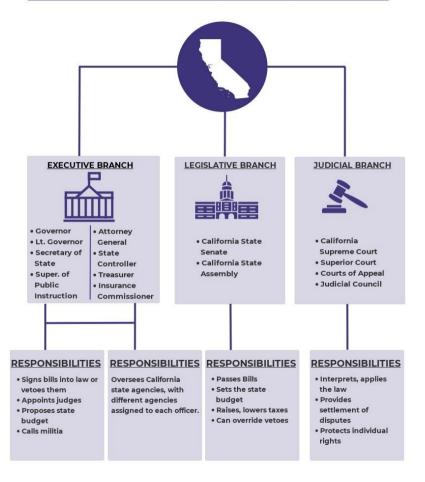


361 General Law Cities (bound by state's general law)



## Government Responsibilities

#### **HOW CALIFORNIA GOVERNMENT WORKS**



#### **State Government**

- State highways
- State prison system
- State courts
- Schools
  - Universities and K-12 funding
- Administrative oversight
  - Department of Water Resources, Department of Transportation, Labor and Workforce Development Agency, etc.





# WHAT'S THE DIFFERENCE?

What's the difference between state and county governments?

#### STATE GOVERNMENT

Governor

Legislature enacts laws

Fund state highways

Fund education including Cal Poly, Cuesta College and local schools

Provide money to counties for health & welfare services

State Public Health issues public health guidance & mandates for the entire state

#### COUNTY GOVERNMENT

County Board of Supervisors

Provide for residents of the County's health & welfare

58 counties in California

Receive Federal & State funding for health & welfare including homeless services & alcohol & drug services

Public Health Officer works for County & guides pandemic response



#### **County Governments**

- Elections
- Police and Fire
  - Unincorporated areas and contracted with cities
- Infrastructure
- Housing
- Development
- Parks and Recreation
- Public Health
- **Justice System**



#### **City Governments**

- Water
- Infrastructure
- Housing
- Development
- Police
- Fire
- Parks and Recreation





#### **Regional Governments**

- **Knowledge and Resource Sharing**
- **Strategic Cooperation**
- **Shared Vision** 
  - **Economic Development**
  - Sustainability
  - **Transportation**

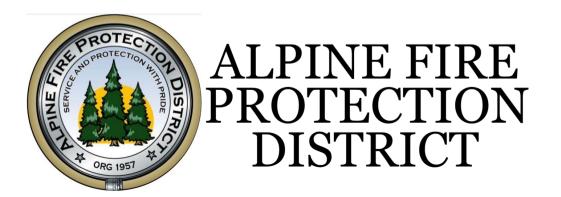




# **Association of Bay Area Governments**

#### **Special Districts**

- Over 3,000 special districts across California
- Provide specialized services in areas like:
  - Water
  - Sewage
  - Fire Protection
  - Parks and Recreation
  - **Ports**

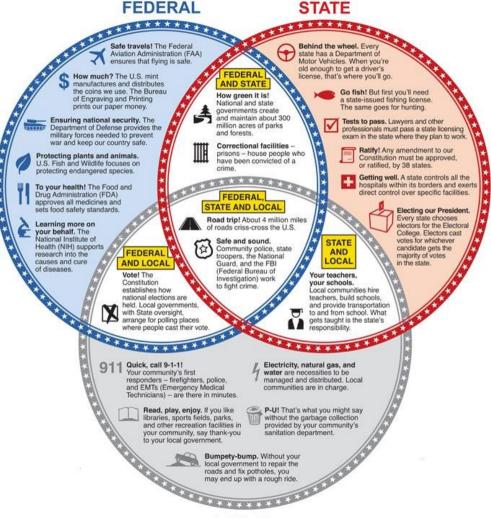




#### **Government of Schools**

- **University Systems** 
  - University of California (UC)
  - California State University (CSU)
- California Department of Education
  - Oversees K-12 public schools statewide
- County Boards of Education
  - Operates under authority of state with jurisdiction over local schools
  - Elected superintendent of schools
- **Local School Districts** 
  - Most direct control over the day-to-day operations of public schools
  - Elected school board members





## **Questions?**

### 10 Minute Break!

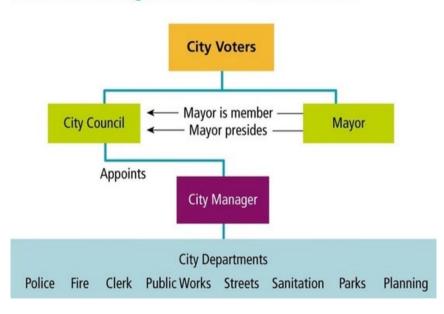
Stretch & Hydrate

## Forms of Local Government

#### **Council-Manager**

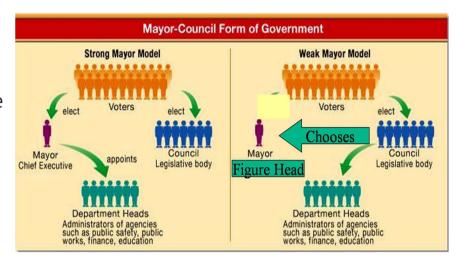
- Most common form of local government
- City council oversees the general administration, budget, policy, and vision
- Council appoints a professional city manager to carry out day-to-day operations
  - Serves as chief administrator and manages city departments
- Mayor is often chosen from the council on a rotating basis, but can also be elected directly

#### Council-Manager Form of Government



#### **Mayor-Council**

- Second most common form of local government
- Includes "strong mayor" and "weak mayor" models, with strong mayors have much more authority over appointments, budgets, vetoes, enforcement, etc.
- Mayor is elected separately from the council
  - Often full-time and paid as such, with significant administrative and budgetary authority
- Council is elected and maintains legislative powers
- Some cities appoint a professional manager who reports directly to mayor

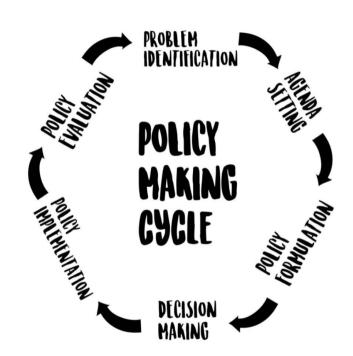


# Roles of Staff and Elected Officials

#### **Role of Elected Officials**

- Establishes priorities, goals, mission, and vision for the city
- Serves as the policy-making body responsible for all legislative decisions
- Appoints city manager, city attorney, and city commissions
- Adopts budget, enacts ordinances, and approves major contracts

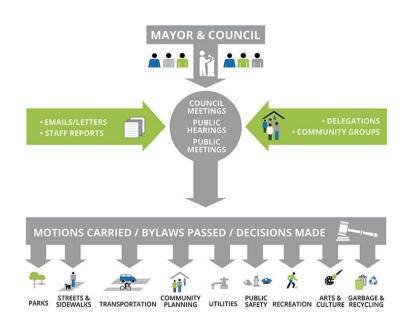




#### Role of Staff

- Implements the policy decisions made by the city council
- Drafts reports and policy recommendations for council's consideration
- Serves the community most directly in responding to questions, concerns, emergencies, etc.
- Staff are the backbone of the city they "make it happen"





# **Community-Based Organizations**

In the chat, name a community-based organization(s) you are involved with

#### **Community-Based Organizations**

- These are highly engaged organizations that represent much of the community and help bring residents' concerns to the attention of the city
- Inform and shape city policy decisions in a variety of ways
- Include neighborhood associations, chambers of commerce, religious institutions, nonprofits, service clubs, unions, local media outlets, etc.









## Where to Go and Who to Ask

#### Where to Go and Who to Ask

- You have an issue, concern, or question and want to know who can help
- The policy/problem will help determine where it is a federal, state, or local issue
- If local, then the form of city government will also instruct the proper institutional level
- City and county departments are usually better positioned to respond to direct needs
  - Identify which department most closely aligns with your problem: housing, crime, road repair, utilities, etc.
- Formal policy changes fall on the legislative body in the municipality
  - Community-based organizations can help bring greater attention to the issue



## **Questions?**